# **Bushfire Protection Assessment**

**Subdivision** 

412-414 Cessnock Road, Gillieston Heights Subdivision

**Universal Property Group Pty Ltd** 





#### **DOCUMENT TRACKING**

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# **Abbreviations**

Abbreviation	Description
AS 3959	Australian Standard AS 3959-2018 Construction of buildings in bushfire prone areas
APZ	Asset Protection Zone
BAL	Bushfire Attack Level
BFPL	Bush Fire Prone Land
BPM	Bushfire Protection Measures
CDC	Complying Development Certificate
DA	Development Application
FDI	Fire Danger Index
IPA	Inner Protection Area
PBP	Planning for Bush fire Protection 2019
RFS	NSW Rural Fire Service

# 1. Property and proposal

Table 1 identifies the subject property and outlines the type of development proposed.

Table 1: Subject site and development proposal summary

Street address:	412-414 Cessnock Road, Gillieston Heights
Postcode:	2321
Lot/DP no:	Lot 21 and Lot 22 DP 1092105
Local Government Area:	Maitland City Council
Fire Danger Index (FDI)	100
Current land zoning:	R1 – General Residential
Type of development proposed:	Procedural subdivision

### 1.1 Description of proposal

The proposal is for subdivision of Lot 21 and Lot 22 DP 1092105 (herein referred to as 'subject land') into sixty-three (63) residential allotments, a drainage reserve and associated road reserves (see Figure 1).

The subdivision is located on land classified as bush fire prone on the Maitland City Council Bush Fire Prone Land (BFPL) map<sup>1</sup>.

### 1.2 Assessment process

The proposal was assessed in accordance with Section 100B of the *Rural Fires Act 1997*, Clause 44 of the *Rural Fires Regulation 2013* and *Planning for Bush Fire Protection* (RFS 2019), herein referred to as PBP.

This assessment is based on the following information sources:

- Background documentation provided by The Bathla Group;
- Information contained within the site plan from The Bathla Group, DA02 Rev 1 dated 10 December 2021; and
- GIS analysis including online spatial resources (i.e. Google Earth, SIX Maps, Nearmap and the NSW Government Planning Portal).

Table 2 identifies the bushfire protection measures assessed and whether an acceptable or performance solution is being proposed.

<sup>&</sup>lt;sup>1</sup> https://www.planningportal.nsw.gov.au/spatialviewer/#/find-a-property/address

Table 2: Summary of bushfire protection measures assessed

Bushfire Protection Measure	Acceptable Solution	Performance Solution	Report Section
Asset Protection Zones			3.1
Landscaping	$\checkmark$		3.2
Construction standard	$\checkmark$		3.3
Access	$\checkmark$		3.4
Utilities	$\checkmark$		3.5

### 1.3 Significant environmental features

An assessment of significant environmental features, threatened species, populations or ecological communities under the *Biodiversity Conservation Act 2016* that may potentially be affected by the proposed bushfire protection measures has not been undertaken in this report as it is covered by other parts of the Development Application (DA) process.

The impact footprint of the bushfire protection measures (e.g. Asset Protection Zone (APZ) is clearly identified within this report and therefore capable of being assessed by suitably qualified persons as required. Maitland City Council is the determining authority for this development; they will assess more thoroughly any potential environmental issues.

### 1.4 Aboriginal cultural heritage

An assessment of any Aboriginal cultural heritage objects (within the meaning of the *National Parks and Wildlife Act 1974*) that may potentially be affected by the proposed bushfire protection measures has not been undertaken in this report as it is covered by other parts of the Development Application (DA) process.

The impact footprint of the bushfire protection measures (e.g. APZ) is clearly identified within this report and therefore capable of being assessed by suitably qualified persons as required. Maitland City Council is the determining authority for this development; they will assess more thoroughly any potential Aboriginal cultural heritage issues.

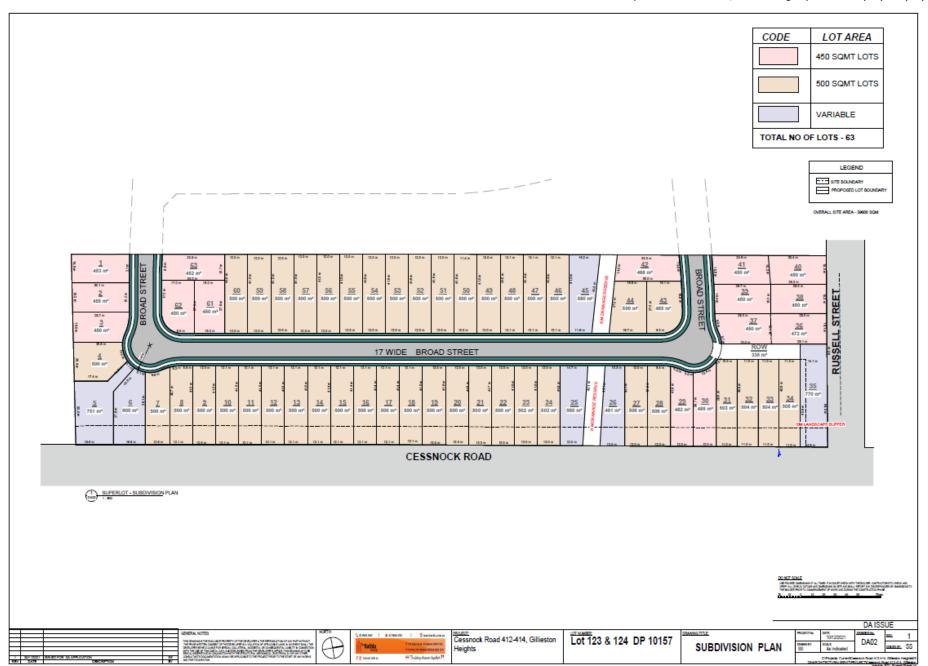


Figure 1: Subdivision layout

### 2. Bushfire hazard assessment

#### 2.1 Process

The site assessment methodology set out in Appendix 1 of PBP has been utilised in this assessment to determine the required APZ and Construction requirements.

Figure 2 and Table 3 show the effective slope and predominant vegetation representing the highest bushfire threat potentially posed to the subdivision from various directions.

### 2.2 Vegetation assessment

In accordance with PBP, the predominant vegetation formation has been assessed for a distance of at least 140 m from the subject land in all directions.

The predominant vegetation has been determined from online vegetation maps (DPIE 2012).

#### 2.3 Slope assessment

In accordance with PBP, the slope that would most significantly influence fire behaviour was determined over a distance of 100 m from the boundary of the proposed development under the classified vegetation.

The effective slope has been determined from 2 m contour data.

## 2.4 Summary of assessment

The only bushfire hazard within 140 m of the subject land is identified as unmanaged grassland to the south, which is classified as 'grassland' in accordance with PBP. The effective slope under this bushfire hazard is 'all upslopes and flat land'.

The land to the east of the subdivision is managed as part of the Wallis Creek residential estate, including a managed drainage reserve.

The proposed drainage reserve within the subdivision connects with the established drainage channel maintained by Council to the west.

Table 3: Bushfire hazard assessment, APZ requirements and BALs

Transect #	Slope	Vegetation Formation	Required APZ	Available APZ	Comments
1 (South)	All upslope and flat land	Grassland	10 m	≥10 m	APZ provided within development site.

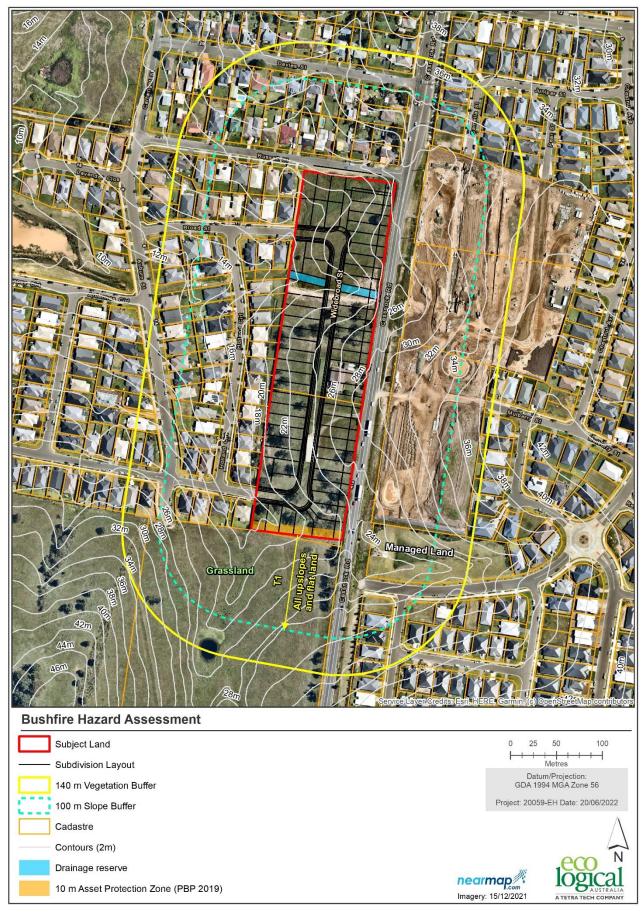


Figure 2: Bushfire hazard assessment

# 3. Bushfire protection measures

### 3.1 Asset Protection Zones

Table 3 shows the dimensions of the required APZ and where relevant, information on how the APZ is to be provided is included. The footprint of the APZ is also shown on Figure 2.

The compliance of the proposed APZ with Section 5.3.1 of PBP, is detailed in Table 4.

Table 4: APZ requirements and compliance (adapted from Table 5.3a of PBP)

Performance Criteria	Acceptable Solutions	Compliance Notes			
The intent may be achieved where:					
Potential building footprints will not be exposed to radiant heat levels exceeding 29 kW/m <sup>2</sup> on each proposed lot.	APZs are provided in accordance with tables A1.12.2 and A1.12.3 based on the FDI.	Complies  APZ provided in accordance with Table A1.12.2 as shown in Table 3 and Figure 2.			
APZs are managed and maintained to prevent the spread of a fire towards the building.	APZs are managed in accordance with the requirements of Appendix 4 of PBP.	Can comply  APZ to be managed in accordance with PBP. Fuel management specifications provided in Appendix A.			
The APZ is provided in perpetuity.	APZs are wholly within the boundaries of the development site.	Complies  APZ is provided wholly within development site.			
APZ maintenance is practical, soil stability is not compromised and the potential for crown fires is minimised.	APZs are located on lands with a slope less than 18 degrees.	Complies  APZ is not located on slopes greater than 18°.			

## 3.2 Landscaping

The compliance of the proposed landscaping with Section 5.3.1 of PBP is documented in Table 5.

Table 5: Landscaping requirements and compliance (adopted from Table 5.3a of PBP)

Performance Criteria	Acceptable Solutions	Compliance Notes
The intent may be achieved where:		
		To comply
Landscaping is managed to minimise flame contact and radiant heat to buildings, and the potential for wind-	Landscaping is in accordance with Appendix 4 of PBP; and	APZ / Landscaping is to be managed in accordance with PBP. Landscaping specifications provided in Appendix A.
driven embers to cause ignitions.		To comply
	Fencing is constructed in accordance with Section 7.6 of PBP.	Fencing to be constructed in accordance with Section 7.6 of PBP (see Section 3.2 for further details).

#### 3.3 Construction standards

The Bushfire Attack Level (BAL) for future dwellings within the proposed subdivision will be determined during the individual dwelling Complying Development Certificate (CDC) or DA process, however, a maximum of BAL-29 is provided by the subdivision design.

### 3.4 Access

Public road access to the subdivision is via Broad Street and Ardennes Circuit.

Figure 1 and Figure 2 show the internal access within the subdivision. The performance criteria and acceptable solutions for each of these access types are shown in Table 13 and Table 14 (Appendix B), along with comment on the subdivision design compliance or otherwise.

A summary of the compliance assessment with PBP can be found in Table 6 below whilst all access performance solutions are detailed in Table 7.

Table 6: Access summary of compliance

Access type	Acceptable Solution	Performance Solution	Further details
General			Table 7 and Table 13
Perimeter road	$\overline{\checkmark}$		Table 7
Non-perimeter road	$\overline{\checkmark}$		Table 7 and Table 14
Property Access	N/A	N/A	N/A

**Table 7: Access performance solution** 

Access	Performance	Acceptable	Comments
Type	Criteria	Solution	
General	Perimeter roads are provided for residential subdivisions of three or more allotments;	Firefighting vehicles are provided with safe, all-weather access to structures.	A perimeter road is not provided to Lots 1-5 however this is not considered imperative based on the following:     All lots are accessible via the proposed internal road network;     The hazard is considered low risk grassland; and     APZ can be accommodated within rear of proposed allotments within the subdivision boundary.

### 3.5 Water Supplies

The compliance assessment of the proposed water supply with Section 5.3.3 of PBP is documented in Table 8.

Table 8: Assessment of requirements for the supply of water services (adapted from Table 5.3c of PBP)

Performance Criteria	Acceptable Solution	Compliance Notes
Adequate water supplies is provided for firefighting purposes.	Reticulated water is to be provided to the development where available;	<b>Complies</b> Proposal serviced by a
	A static water supply and hydrant supply is provided for non- reticulated developments or where reticulated water supply cannot be guaranteed; and	reticulated water supply.
	Static water supplies shall comply with Table 5.3d of PBP.	
	Fire hydrant, spacing, design and sizing complies with the relevant clauses of Australian Standard AS 2419.1 (SA 2005);	Can comply

Performance Criteria	Acceptable Solution	Compliance Notes
Water supplies are located at regular intervals; and	Hudrants are not located within any road carriagously and	The advice of a relevant authority or suitably qualified professional should be sought, for certification of design and installation in accordance with relevant legislation,
The water supply is accessible and reliable for firefighting operations.	Hydrants are not located within any road carriageway; and	
	Reticulated water supply to urban subdivisions uses a ring main system for areas with perimeter roads.	Australian Standards and Table 5.3c and Table 5.3d of PBP
Flows and pressure are appropriate.	Fire hydrant flows and pressures comply with the relevant clauses of AS 2419.1 (SA 2005).	OI FBF.
The integrity of the water supply is maintained.	All above-ground water service pipes are metal, including and up to any taps; and Above-ground water storage tanks shall be of concrete or metal.	

## 3.6 Electricity Services

The compliance assessment of the proposed supply of electricity services with Section 5.3.4 of PBP is documented in Table 9.

Table 9: Assessment of requirements for the supply of electricity services (adapted from Table 5.3c of PBP)

Performance Criteria	Acceptable Solution	Compliance Notes
Location of electricity services limits the possibility of ignition of	Where practicable, electrical transmission lines are underground;	Can comply  Electricity services to the subject site are located underground.
surrounding bush land or the fabric of buildings.	Where overhead, electrical transmission lines are proposed as follows:	Not applicable
	<ul> <li>Lines are installed with short pole spacing (30 m), unless crossing gullies, gorges or riparian areas; and</li> </ul>	
	<ul> <li>No part of a tree is closer to a power line than the distance set out in ISSC3 Guide for the Management of Vegetation in the Vicinity of Electricity Assets (ISSC3 2016).</li> </ul>	

### 3.7 Gas Services

The compliance assessment of the proposed supply of gas services (reticulated or bottle gas) with Section 5.3.4 of PBP is documented in Table 10.

Table 10: Assessment of requirements for the supply of gas services (adapted from Table 5.3c of PBP)

Performance Criteria	Acceptable Solution	Compliance Notes
Location and design of gas services will not lead to ignition of surrounding bushland or the fabric of buildings.	<ul> <li>Reticulated or bottled gas is installed and maintained in accordance with AS/NZS 1596:2014 'The storage and handling of LP gas', the requirements of relevant authorities, and metal piping is used;</li> <li>All fixed gas cylinders are kept clear of all flammable materials to a distance of 10 m and shielded on the hazard side;</li> <li>Connections to and from gas cylinders are metal;</li> </ul>	Can comply  The advice of a relevant authority or suitably qualified professional should be sought, for certification of design and installation in accordance with relevant legislation, Australian Standards and Table 5.3c of PBP.

Performance Criteria	Acceptable Solution	Compliance Notes
	<ul> <li>Polymer-sheathed flexible gas supply lines are not used; and</li> </ul>	
	<ul> <li>Above-ground gas service pipes are metal, including and up to any outlets.</li> </ul>	

# 3.8 Staged development

The proposed development will not be staged.

# 4. Conclusion

The proposed subdivision was assessed against the specifications and requirements of 'Planning for Bush Fire Protection 2019', as outlined in Table 11 below.

Table 11: Development bushfire protection measures and associated recommendations

Bushfire Protection Measures	Recommendations	Acceptable Solution	Performance Solution	Report Section
Asset Protection Zones	APZ dimensions are detailed in Table 3 and shown in Figure 2.  Identified APZ to be maintained in perpetuity to the specifications detailed in Appendix A.	Ø		3.1
Landscaping	Any future landscaping meets the requirements of PBP listed in Appendix A.			3.2
Construction standard	BAL for dwellings to be determined at individual CDC/DA stage however, a maximum of BAL-29 is achievable.	$\checkmark$		3.3
Access	Access to meet standards summarised in Table 6.  Performance solution detailed in Table 7.			3.4
Water supply	Reticulated water supply to meet PBP specifications for a subdivision.			3.5
Electricity service	Electricity supply located underground.			3.6
Gas service	Gas services are to be installed and maintained in accordance with AS/NZS 1596:2014.	V		3.7

# 5. Recommendations

It is recommended that the subdivision be issued a Bush Fire Safety Authority.

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## 6. References

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Industry Safety Steering Committee (ISSC). 2016. *ISSC3 Guide for the Management of Vegetation in the Vicinity of Electricity Assets*. November 2016 Edn, ISSC, Sydney.

NSW Rural Fire Service (RFS). 2019. *Planning for Bush Fire Protection: A Guide for Councils, Planners, Fire Authorities, Developers and Homeowners - issued December 2019*. Australian Government Publishing Service, Canberra.

Standards Australia (SA). 2005. Fire hydrant installations - System design, installation and commissioning, AS 2419.1:2005, SAI Global, Sydney.

Standards Australia (SA). 2014. *The storage and handling of LP Gas*, AS/NZS 1596:2014. SAI Global, Sydney.

# Appendix A - Asset protection zone and landscaping standards

The following APZ management specifications in Table 12 apply to APZs specified in Table 3 and shown in Figure 2. These APZ management specifications should be considered for any landscaping and ongoing management within the subject land.

The APZs identified in Table 3 are to be maintained in perpetuity and management undertaken on an annual basis (as a minimum) and prior to the commencement of the fire season.

Further details on APZ implementation and management can be found on the NSW RFS website (<a href="https://www.rfs.nsw.gov.au/resources/publications">https://www.rfs.nsw.gov.au/resources/publications</a>).

Table 12: APZ management specifications

Vegetation Strata	Inner Protection Area (IPA)
Trees	Tree canopy cover should be less than 15% at maturity;
	Trees (at maturity) should not touch or overhang the building;
	Lower limbs should be removed up to a height of 2 m above ground;
	Canopies should be separated by 2 to 5 m; and
	Preference should be given to smooth barked and evergreen trees.
Shrubs	Create large discontinuities or gaps in the vegetation to slow down or break the progress
	of fire towards buildings should be provided;
	Shrubs should not be located under trees;
	Shrubs should not form more than 10% ground cover; and
	Clumps of shrubs should be separated from exposed windows and doors by a distance of
	at least twice the height of the vegetation.
Grass	Should be kept mown (as a guide grass should be kept to no more than 100 mm in
	height); and
	Leaves and vegetation debris should be removed.

# Appendix B - Access Standards

Table 13: General access requirements (adapted from Table 5.3b of PBP)

Performance Criteria	Acceptable Solutions	Compliance notes
The intent may be achie	eved where:	
Firefighting vehicles are provided with safe, all-weather access to structures.	Property access roads are two-wheel drive, all-weather roads;	Complies  All roads will be sealed, two-wheel drive.
	Perimeter roads are provided for residential subdivisions of three or more allotments;	Complies with performance criteria Performance solution detailed in Table 7.
	Subdivisions of three or more allotments have more than one access in and out of the development;	Complies Access provided at two points.
	Traffic management devices are constructed to not prohibit access by emergency services vehicles;	Can comply  Details not provided at this stage.
	Maximum grades for sealed roads do not exceed 15 degrees and an average grade of not more than 10 degrees or other gradient specified by road design standards, whichever is the lesser gradient;	Complies  Roads do not exceed  10 degrees.
	All roads are through roads;	Complies  All proposed roads are to be through roads.
	Dead end roads are not recommended, but if unavoidable, dead ends are not more than 200 metres in length, incorporate a minimum 12 metres outer radius turning circle, and are clearly sign posted as a dead end;	Complies  No dead-end roads  proposed.
	Where kerb and guttering is provided on perimeter roads, roll top kerbing should be used to the hazard side of the road;	Can comply Details not provided at this stage.
	Where access/egress can only be achieved through forest, woodland or heath vegetation, secondary access shall be provided to an alternate point on the existing public road system;	Not applicable Access/egress traverses managed lands.
	One way only public access roads are no less than 3.5 metres wide and have designated parking bays with hydrants located outside of these areas to ensure accessibility to reticulated water for fire suppression.	Not applicable  No one way public access roads proposed.
The capacity of access roads is adequate for firefighting vehicles.	The capacity of perimeter and non-perimeter road surfaces and any bridges/causeways is sufficient to carry fully loaded firefighting vehicles (up to 23 tonnes); bridges/causeways are to clearly indicate load rating.	Can comply Details not provided at this stage.
There is appropriate access to water supply.	Hydrants are located outside of parking reserves and road carriageways to ensure accessibility to reticulated water for fire suppression;	Can comply Details not provided at this stage.
	Hydrants are provided in accordance with the relevant clauses of AS 2419.1:2017 – Fire hydrant installations system design, installation and commissioning; and	Can comply Details not provided at this stage.

There is suitable access for a Category 1 fire appliance to within 4m of the static water supply where no reticulated supply is available.

**Not applicable** Reticulated water supply proposed.

Table 14: Non-perimeter road requirements (adapted from Table 5.3b of PBP)

Performance Criteria	Acceptable Solutions	Compliance notes
The intent may be achieved wh		
Access roads are designed to allow safe access and egress for firefighting vehicles while residents are evacuating.	Minimum 5.5m width kerb to kerb;	Complies Proposed roads provide minimum carriageway.
	Parking is provided outside of the carriageway width;	Can comply Parking to be provided outside carriageway.
	Hydrants are located clear of parking areas;	<b>Can comply</b> Details not provided at this stage.
	Roads are through roads, and these are linked to the internal road system at an interval of no greater than 500m;	Can comply All proposed roads are to be through roads.
	Curves of roads have a minimum inner radius of 6m	To comply
	The road crossfall does not exceed 3 degrees;	The advice of a relevant authority or suitably qualified professional should be sought, for certification
	A minimum vertical clearance of 4m to any overhanging obstructions, including tree branches, is provided.	of design and installation in accordance with relevant legislation, Australian Standards and Table 5.3b of PBP.





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